Message Text

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ACTION IO-10

INFO OCT-01 EA-06 ISO-00 SR-02 ORM-01 AID-05 NEA-09 L-02

CIAE-00 DODE-00 INR-07 NSAE-00 PA-01 USIA-06 PRS-01

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TAGS: SREF, EAID, PFOR, VS, VN, CB, LA, UNICEF, UNHCR SUBJECT: UNHCR: UNICEF RELIEF- REFUGEE PROGRAM FOR INDO CHINA - VIEW FROM NEW YORK

1. INTRODUCTORY NOTE: THIS MSG IS EFFORT TO PUT
TOGETHER PARTS AND PIECES OF UN RELIEF/ REFUGEE EFFORT
IN INDOCHINA AS SEEN FROM USUN. MAIN UN ACTORS WE
UNDERSTAND HAVE BEEN IN DIRECT CONTACT WITH DEPARTMENT
AND AID SO THAT MSG PROBABLY CONTAINS NOTHING NEW,
BUT WE THINK AN OVERALL WRAP-UP BADLY NEEDED IN ORDER
THAT ALL CONCERNED USG ELEMENTS CAN REPORT DEVELOPMENTS FROM SAME

BASIS. THIS MSG IS OUR CONTRIBUTION. WOULD APPRECIATE ANY COMMENTS ON CONTENTS THIS MSG IN WAY OF FURTHER CLARIFICATION.

2. PRIOR TO RECENT DRVN/PRG OFFENSIVE BOTH UNICEF AND UNHCR HAD PROGRAMS IN INDO CHINA. UNHCR PROGRAM FOR APPROX ON YEAR PERIOD (FALL 1974 THROUGH FALL 1975 APPROXIMATELY) TOTALED \$12 MILLION, WHICH ALMOST ALL PLEDGED. UNICEF PROGRAM TOTALED \$44.3 LIMITED OFFICIAL USE

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MILLION, WITH ALL BUT \$6 MILLION PLEDGED, FOR THREE YEAR

PERIOD 1973, 1974, 1975. DISTRIBUTION WAS EXPECTED TO BE AS FOLLOWS:

	UNICEF	UNHO	CR '	TOTAL
(\$ MILLION)				
DRVN	\$18.1	\$3	\$2	1.1
RVN	11.3	4	15.3	;
PRG	4.5	2	6.5	
LAOS	5.2	3	8.2	
CAMBODIA 3.7 - 3.7				
ADMIN	. COSTS	1.5	-	1.5
	\$44.3 \$1	12.0	\$56.3	

- 3. FOR BOTH UNICEF AND UNHCR ACTUAL PROGRAMMING, I.E., TRANSLATION OF DOLLARS INTO PROJECTS AND THENCE INTO COMMODITIES AND PERSONNEL, HAD REACHED VARIOUS STEPS OF COMPLETION, WITH MAJOR STILL-TO-BE-RESOLVED AREAS BEING PARAMETERS OF UNICEF ASSISTANCE TO THE PRG AND DRVN. IN ADDITION, UNICEF HAD BEEFED UP ITS SAIGON OFFICE AND ESTABLISHED NEW OFFICES IN VIENTIANE AND PHNOM PENH AND HAD VISITED PRG AREAS AND HANOI, WHILE UNHCR, WHICH ALREADY HAD OFFICE IN VIENTIANE, MADE OFFICIALS AVAILABLE TO SAIGON AND HANOI. ADDITIONALLY, UNICEF HAD ESTABLISHED STOCKPILES OF NEEDED COMMIDITIES UNDER ITS PROGRAM IN SAIGON AND SINGAPORE.
- 4. FOLLOWING DRVN/ PRG OFFENSIVE AND DETERIORATING SITUATION IN CAMBODIA THOSE ELEMENTS OF THE ON-GOING UNICEF/UNHCR PROGRAMS PERTAINING TO LAOS, DRVN AND PRG WERE UNAFFECTED, BUT RVN PROTION SEVERELY AFFECTED, REFLECTING LOSS OF TERRITORY AND MASS EXODUS OF REFUGEES FROM ENLARGED PRG TERRITORY. WITH REGARD UNICEF CAMBODIA PROGRAM, THIS AFFECTED BY DETERIORATING SITUATION OF MORE TERRITORY AND THUS PROGRABLY MORE PEOPLE INDICATES POSSIBILITY OF ENLARGED PRG PROGRAMS.
- 5. THUS, WHEN WE TALK ABOUT "NEW" INDO CHINA RELIEF/ REFUGEE EFFORT WE TALKING ONLY ABOUT SVN TERRITORY (PRG PLUS RVN) AND CAMBODIA. WITH REGARD EXISTING UNICEF AND UNHCR PROGRAMS, WE REALLY TALKING ABOUT LIMITED OFFICIAL USE

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ADD-ONS TO (ASSUMING NO DIVERSION FROM LAOS AND DRVN PROGRAMS AND ASSUMING CURRENT SHORTFALL OF UNICEF \$6 MILLION ALLOCATED TO LAOS AND DRVN);

6. OUR UNDERSTANDING IS THAT ALMOST ALL UNICEF/UNHCR ACTIVITY ON THE PENINSULA TO DATE HAS EMERGED AS A CONSEQUENCE OF EXISTING PROGRAMS AND VERY LITTLE IF ANYTHING HAS BEEN"NEW", ALTHOUGH DIRECTION AND COM-POSITION OF AID IN RVN AND CAMBODIA HAS CHANGED CON-SIDERABLY TO REFLECT NEW DEVELOPMENT, I.E, SHIFT FROM REHABILITATION TYPE PROJECTS TO EMERGENCY RELIEF. 7. WE ALSO UNDERSTAND THAT BOTH UNICEF AND UNHCR HAVE TEAMS IN SAIGON AND HANOI TO WORK OUT DETAILS OF "NEW" PROGRAM IN SVN AND PRG TERRITORY, WITH AUTHORITY BEING SYG'S MARCH 31 APPEAL. "NEW" PROGRAM PRESUMABLY WOULD CONCENTRATE ON RELIEF, NOT REHABILITATION, ALTHOUGH BOTH UNICEF AND UNHCR LIKE TO POINT THEIR ASSISTANCE TO REHABILITATION TYPE ASSISTANCE TO THE EXTENT POSSIBLE. WE UNDERSTAND ALSO THAT THE DIMENSIONS OF THE "NEW" PROGRAM WILL NOT BE KNOWN FOR ANOTHER 10 DAYS OR TWO WEEKS, AT WHICH TIME A SPECIFIC DOLLAR TARGET FIGURE WILL BE MADE KNOWN. IT NOT CLEAR YET WHETHER PLEDGES MADE AGAINST SYG'S APPEAL WILL ALL BE PUT IN SEPARATE POT FOR "NEW"PROGRAM OR PART BE USED TO MAKE UP UNICEF SHORTFALL OF \$6 MILLION FOR "OLD" PROGRAM. CONTRIBU-TIONS AND PLEDGES TO DATE FOLLOWING SYG'S APPEAL COME TO ABOUT \$9.7 MILLION. FINALLY, WE UNDERSTAND THAT SOME DELEGATIONS HERE, PARTICULARLY CANADA, ARE ANXIOUS TO HAVE A MEETING OF POTENTIAL DONORS AT APPROPRIATE TIME. 8. PRESUMABLY AT TIME TARGET MENTIONED PARA 7 ANNOUNCED THE VARIOUS SAFEGUAGEDS TO ASSURE THAT DISTRIBUTION IS MADE TO LEGITIMATE RECIPIENTS WILL ALSO HAVE BEEN WORKED OUT. **SCALI**

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